# Tribal Forest Policy and Firm Behaviour

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## How do firms react to tribal forest policy?

Past: indigenous-managed forests become state-controlled

- Present: "Land back" movement (USA/Can, Aus, India)
   Goal: protect indigenous livelihoods and promote conservation
- But, land restrictions have broader economic implications
- ▶ **This paper:** Do tribal forest restrictions ↓ firm activity?
  - Does it depend on land intensity of production?
  - What are the implications for forest conservation?



#### Roadmap

- Question: How do firms react to tribal forest policy?
- ▶ Idea: Model aggregate economic response and changes in firm composition
- **Setting:** India Forest Rights Act (2008)
  - Imposes transaction cost on firms
- **Data:** Manufacturing Census (2001-2015); Deforestation permits (2001-2021)
- **Empirical:** Difference-in-differences using policy shift in tribal and non-tribal districts

#### Roadmap

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#### **Results Preview**

- 1) decline in firm activity, 2) less forest encroachment by industry,
- 3) larger, but less productive firms survive

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## Forest Rights Act (2008)

- Landmark legislation to recognize tribal land claims
- **Goal:** democratize forest governance
  - 1. formal forest titles to 200 million tribal peoples
  - 2. devolve forest management to Gram Sabha (tribal council)
  - 3. informed consent b/w developers and tribes
- Implication: administrative cost on developers
  - Approvals from potentially hundreds of landowners



Gram Sabha discusses nearby mining, Gadchiroli District (IUCN, 2019)

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#### What does this mean for industrial activity and conservation?

#### Model of Firm Behaviour

• If established, firm value: V(I,z) = zv(I), where  $z \sim F(z)$ 

- p = land price; c(l) = administrative cost
- Establish firm if:  $zv(l) \ge pl + c(l)$ , or:

$$z \geq z^*(I,p)$$

Aggregate land demand:

$$D(p) = \int_0^{\bar{l}} l \left[ 1 - F(z^*(l, p)) \right] dl$$

• Equilibrium price  $p^*$  given by  $D(p^*) = S(p^*)$ 

#### Introduction of Forest Rights Act

- $\kappa > 0$  is fixed cost of approval from tribal council
- ▶ New threshold productivity:  $z^{**}(I, p) \ge z^*(I, p)$
- ► Aggregate demand ↓:

$$D^{FRA}(p) = \int_0^{\bar{l}} l \left[ 1 - F \left( z^{**}(l,p) \right) \right] dl < D(p)$$

►  $z^{**}(I, p^{**}) = z^*(I, p^*) \Longrightarrow \hat{I} = \frac{\kappa}{(p^* - p^{**})}$  (critical size threshold)

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► 
$$z^{**}(l, p^{**}) = z^*(l, p^*) \Longrightarrow \hat{l} = \frac{\kappa}{(p^* - p^{**})}$$
 (critical size threshold)

**Prediction: Firm Size Composition** 

▶ 
$$z^{**}(l, p^{**}) > z^{*}(l, p^{*})$$
 if  $l < \hat{l}$ : smaller mass of small firms

▶  $z^{**}(l, p^{**}) < z^*(l, p^*)$  if  $l > \hat{l}$ : larger mass of large firms

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## Data (2001-2015)

#### **Annual Survey of Industries**

- Firm-level panel of all manufacturers
- $\blacktriangleright$  N = 36,000 firms in each year
- District identifiers (restricted access)
- Variables: Labor, <u>land</u>, capital, output
- Separate land purchase from revaluation
   \* summary statistics

## Data (2001-2015)

#### **Annual Survey of Industries**

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#### **Deforestation Permits**

- Permits for infrastructure encroachment
- ▶ N = 43,000 projects; mean = 29ha.
- location: district identifiers
- Variables: category, forest area, date
- Panel: District-annual

summary statistics

## Treatment: Tribal population share living within 1km of forest

- No data on # of FRA titles
- Instead, we make a proxy:
  - 1. clump forest grid cells into "patches"
  - 2. distance from village to nearest patch
  - 3. calculate tribal pop w/n 1km of forest
  - 4. aggregate to district

▶ treatment correlation



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## Empirical Strategy: Difference-in-Differences

$$\begin{aligned} Y_{idst} &= \alpha + \beta_1 (\textit{ForestPop}_d \cdot \mathbb{1}_{t > 2007}) + \beta_2 (\textit{TribalPop}_d \cdot \mathbb{1}_{t > 2007}) \\ &+ \Gamma X'_{dst} + \mu_i + \delta_o + \omega_n + \theta_t + \epsilon_{idst} \end{aligned}$$

•  $Y_{ist}$  = outcomes of firm *i* 

• ForestPop<sub>d</sub> = forest-dwelling tribal population; TribalPop<sub>d</sub> = total tribal population

- $1_{t>2007}$  = policy shock; switches on in 2008
- ▶  $\mu_i$  = firm FE;  $\theta_t$  = year FE;  $\delta_o$  = ownership FE;  $\omega_n$  = sector FE

#### Identifying Variation

Compare firms before/after FRA in districts with high/low forest-dwelling tribal population.

# Identifying Assumption: Parallel Trends outcome: log(land value)



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## Result 1: FRA reduces industrial activity

- Land Value  $(p \times q)$  declines
- Output declines
- No change in land purchase
- ↑ productivity (ALP)





#### Result 2: Large firms less affected by FRA

	(1) Land	(2) New Land	(3) ALP	(4) Output
ForestPop <sub>d</sub> x $1_{t>2007}$	-0.629***	-0.067***	0.763**	-0.205**
	(0.061)	(0.017)	(0.314)	(0.095)
$ForestPop_d \ge 1_{t>2007} \ge Large_i$	0.370***	0.123***	-0.619*	0.090
	(0.107)	(0.041)	(0.330)	(0.142)
TribalPop <sub>d</sub> x $1_{t>2007}$	Yes	Yes	Yes	Yes
Firm FEs	✓	~	$\checkmark$	✓
Year FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Ownership FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Sector FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Observations	338585	332476	183797	269638
R <sup>2</sup>	0.859	0.388	0.801	0.913

Land intensity of production  $\downarrow$  for large firms  $\rightarrow$  by ownership Consistent with  $z^{**}(l, p^{**}) < z^{*}(l, p^{*})$  if  $l > \hat{l}$ 

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#### What does this mean for forest conservation?

- **Data:** Deforestation permits applied for by developers in district *d*
- Identify conservation induced by behaviour of firms themselves
  - Rather than rely on aggregate satellite forest cover

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- **Data:** Deforestation permits applied for by developers in district *d*
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We estimate:

$$Y_{dt} = \alpha + \beta_1 (\textit{ForestPop}_d \cdot \mathbb{1}_{t > 2007}) + \beta_2 (\textit{TribalPop}_d \cdot \mathbb{1}_{t > 2007}) + \Gamma X'_{dt} + \gamma_d + \theta_t + \epsilon_{dt}$$

- $Y_{dt}$  = amount of forest earmarked for deforestation by industry
- Estimate separately by project category (mine, transportation, etc)

#### Result 3: Less forest diversion for industrial development

	(1)	(2)	(3)
Outcomes in Logs	Num. Submitted	Area Submitted	Area Approved
$ForestPop_d \times \mathbb{1}_{t > 2007}$	-0.694***	-0.181	-0.564
	(0.151)	(0.448)	(0.416)
$TribalPop_d \times \mathbb{1}_{t > 2007}$	Yes	Yes	Yes
District FEs	$\checkmark$	$\checkmark$	$\checkmark$
Year FEs	$\checkmark$	$\checkmark$	$\checkmark$
Observations	12264	12264	12264
$R^2$	0.914	0.839	0.821

Number of deforestation permits applied for by developers declines by 70% \* event study

# Result 4: Most sectors become more conservation "friendly"

🕨 project size



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#### Conclusion

#### Three Main Findings

- 1. Tribal forest rights reduce firm activity in tribal areas
- 2. Less forest encroachment by industrial projects overall
- 3. Firm composition changes toward land-intensive, less productive firms

- Relevant for other countries considering tribal property rights
- Participatory institutions to govern surviving firms (afforestation, revenue sharing, etc.)

## **Thank You** Contact: rmadhok@umn.edu Website: www.raahilmadhok.com

#### **Treatment Correlation**

	(1) ForestPop <sub>d</sub>	(2) ForestPop <sub>d</sub>
TribalPop <sub>d</sub>	0.713*** (0.038)	0.551*** (0.053)
Outcome Mean State FEs	0.093	0.092 √
Observations R <sup>2</sup>	584 0.763	580 0.855

$$ForestPop_{ds} = eta_1$$
 TribalPop\_{ds} +  $heta_s + \epsilon_{ds}$ 

Result: Over half of tribal population is forest-dwelling ...

#### **ASI:** Summary Statistics

	Observations	Mean	SD
Land	421175	99.06	5254.80
Land Purchase	421175	9.58	287.46
Capital	421175	1446.24	30936.38
Labor	383894	172.22	639.04
Output	322743	4835.14	100565.19

## Deforestation Permits: Summary Statistics

	Num. Projects	Mean Size (ha.)	SD (ha.)	Total Area (ha.)
Defence	677	197.5	1,877.4	133,690.6
Electricity	5,248	25.3	244.5	132,990.2
Irrigation	3,152	26.6	123.7	83,801.7
Mining	2,445	176.6	1,594.2	431,843.6
Other	6,458	45.5	809.8	294,006.6
Services	4,097	2.3	38.0	9,277.0
Transportation	17,333	9.0	141.3	155,528.6
Underground	4,175	1.4	3.5	5,807.7
Total	43,585	28.6	559.2	1,246,946.0



#### Impacts on Additional Inputs

	(1)	(2)	(3)	(4)	(5)	(6)
	Land	New Land	ALP	Capital	Labor	Output
ForestPop <sub>d</sub> x $1_{t>2007}$	-0.323***	0.009	0.179	-0.533***	-0.444***	-0.173**
	(0.059)	(0.021)	(0.149)	(0.075)	(0.060)	(0.082)
$\text{TribalPop}_d \ge \mathbb{1}_{t > 2007}$	Yes	Yes	Yes	Yes	Yes	Yes
Firm FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Year FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Ownership FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Sector FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Observations	338585	332476	183797	338581	322614	269638
R <sup>2</sup>	0.857	0.387	0.801	0.913	0.896	0.913

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## Impacts by Ownership Structure

	(1)	(2)	(3)	(4)	(5)	(6)
	Land	New Land	ALP	Capital	Labor	Output
ForestPop <sub>d</sub> x $\mathbb{1}_{t>2007}$	-0.299***	0.019	0.182	-0.502***	-0.456***	-0.196**
	(0.059)	(0.021)	(0.145)	(0.071)	(0.061)	(0.082)
ForestPop <sub>d</sub> x $\mathbb{1}_{t>2007}$ x Public <sub>i</sub>	-0.203	-0.102	-0.253	0.193	0.118	0.148
	(0.295)	(0.089)	(0.807)	(0.683)	(0.252)	(0.321)
$TribalPop_d \ge 1_{t>2007}$	Yes	Yes	Yes	Yes	Yes	Yes
Firm FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Year FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Sector FEs	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
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Permit Data: Event Study

